



11th National Renewable Energy Marketing Conference

Using RECs to Supplement State Energy Programs: Limitations, Prospects and Alternatives

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Office of Energy Management and Conservation Overview



- **State energy office for Colorado**
- **Demonstration projects and public education**
- **Weatherization, energy efficiency, alternative fuels and renewable energy technologies**
- **Federally funded, founded in 1977**

Policy Environment

- **Amendment 37**
 - ❑ **1st state to adopt RPS through ballot (Nov. '04)**
 - ❑ **3% by 2007, 6% by 2011, 10% by 2015**
 - ❑ **4% of each amount from solar; 1/2 on-site**
 - ❑ **Utilities with 40,000+ customers**
 - **RECs can be used for RPS**
 - ❑ **Generated after Jan. 1, 2004**
 - ❑ **No geographic constraints**
 - ❑ **1.25 multiplier**
 - **Expected results: more big wind and some solar; other small-scale renewables still face hurdles**
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Policy Context

- **Largest utility has already met RPS requirements**
 - **REAs can opt out of RPS by vote**
 - **All-source requirements: REAs can buy 5% outside of G&T - but at huge risk**
 - **“Net” metering policies generally at low rates**
 - **Limited incentives for small renewables**
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Can RECs Help Finance Small-Scale Renewables?

Resource:	Cost/kWh:
Small wind	9-15 ¢
Large wind	3-6 ¢
Solar PV	25-30 ¢
Mini-hydro	2-5 ¢
Biomass	6-13 ¢
AD	3-6 ¢
Geothermal	4-7 ¢



Idea #1: Aggregation Fund

- **Objective: create an incentive by enabling the “little guys” to access REC income. Get *NEW* renewables on the ground.**
 - **Conduct outreach and education**
 - **Serve as an “honest broker” to aggregate projects and facilitate auctions**
 - **Reduce transactions costs with certifiers and REC marketers**
 - **Use % of income to fund new projects**
 - **Quantify and track environmental benefits**
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Questions

- **How small is “small”?**
 - **How much REC income would be needed to create a real incentive?**
 - **On-grid, off-grid or both?**
 - **Should this tie into the RPS? Green-e?**
 - **Who would be eligible for grants?**
 - **Key question: is there sufficient volume?**
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If I Had \$1.25 Million...

	1 Year	20 Years	% of Project Cost @ \$2.25
RECs @ \$2.25/MWh	555,556 MWh		N/A
Green power @ \$10.46/MWh	119,503 MWh		52,560 x \$10.46 = \$549,778 or 44% - costs
1 MW turbine, 30% cap.	2,628 MWh	52,560 MWh	\$118,260 or 9% of project

If I Had \$38,000...

	1 Year	20 Years	% of Project Cost @ \$2.25
RECs @ \$2.25/MWh	16,889 MWh		N/A
Green power @ \$10.46/MWh	3,633 MWh		\$10.46 x 526 = \$5,502 or 14.5%
Bergey 10kW 12 mph, 30% capacity	26.28 MWh	526 MWh	\$1,183 or 3.1%. At \$20/REC, \$10,520 or 27.8%

Initial Conclusions

- **Special branding and pricing needed to make program viable**
 - **Very limited number of small-scale projects available; some already claimed by utilities**
 - **Financing for *NEW* renewables cannot come from RECs alone**
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New Concept Under Consideration

- **Create grantmaking fund for small renewables, using multiple sources**
 - ❑ **% of large REC transactions**
 - ❑ **% of excess RECs from utilities**
 - ❑ **Direct corporate investment (vs. REC purchasing)**
 - ❑ **Contributions from universities, cities, non-profits**
 - ❑ **Re-investment of RECs (100%) aggregated from grant projects**
 - ❑ **Systems Benefit Charge? Green pricing revenues?**
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New Challenges

- **Competition amongst brokers for competitive advantage**
 - **Wrestling RECs from utilities/PUC/rate base**
 - **Ratepayer money stays in service territory**
 - **Bang for the buck – 500,000 MWh vs. 2,600 MWh; immediate ROI vs. photo opportunity down the road**
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Conclusions

- RECs have greatest value in supporting large-scale projects (economies of scale and economies of production – MWh/\$)
 - State-level activity (CO) too small for aggregation
 - Policy changes (SBC, set aside for small wind, biomass, etc. would be helpful)
 - Suggestions welcome!
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